

October 27, 2015

Margaret M. Fox

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The Honorable Jocelyn Boyd Chief Clerk and Administrator South Carolina Public Service Commission Synergy Business Park, The Saluda Building 101 Executive Center Drive Columbia, South Carolina 29210

Re: F

Petition for Review of Numbering Resources Denial in the Fort Mill Rate

Center

Dear Ms. Boyd:

Attached please find a Petition for Review of Numbering Resources Denial in the Fort Mill Rate Center, which is being filed on behalf of Fort Mill Telephone Company d/b/a Comporium Communications.

Thank you for your assistance. If you should have any questions, please do not hesitate to contact me.

Very truly yours,

McNAIR LAW FIRM, P.A.
Margarethe Fox

Margaret M. Fox

MMF:dmf

cc: Jeffrey M. Nelson, Esquire, ORS (w/enclosure)

Greg Lunsford, Comporium (w/enclosure)

McNAIR LAW FIRM, P.A. 1221 Main Street Suite 1600 Columbia, SC 29201

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BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO.	
In Re:)
Petition of Fort Mill Telephone Company)
d/b/a Comporium Communications Requesting)
the Commission's Intervention in Numbering)
Resources Determinations)

PETITION FOR REVIEW OF NUMBERING RESOURCES DENIAL IN THE FORT MILL RATE CENTER

Comporium Communications Fort Mill Telephone Company d/b/a ("Comporium"), pursuant to rules adopted by the Federal Communications Commission ("FCC") for challenging numbering determinations, petitions the Public Service Commission of South Carolina ("Commission") for review of the denial of Comporium's application for use of numbering resources in the 803 area code. Numbering determinations are made by the North American Numbering Plan Administrator ("NANPA") and/or the Pooling Administrator ("PA"), depending on the nature of the request. FCC rules and order allow for challenges of determinations by both entities. See, e.g., 47 C.F.R. §52.15(g)(4).

In support of this petition Comporium states:

1. Comporium is a telecommunications public utility regulated by the Commission. It provides intraLATA, local exchange telecommunications in the State of South Carolina and in the Fort Mill exchange.

- 2. NANPA is an independent non-governmental entity that is responsible for administering and managing the North American Numbering Plan ("NANP"). See 47 C.F.R. § 52.13 (a), (b).
- 3. The PA is the entity responsible for administering a thousands-block number pool. See 47 C.F.R. §52.7(g).
- 4. On March, 31, 2000, the FCC issued a Report and Order relating to numbering resource optimization ("First NRO Order"). The goal of the First NRO Order was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to avoid further exhaustion of existing numbers under the NANP.
- 5. Among other things, the *First NRO Order* adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to NANPA. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate center will be exhausted within six months of the application. *See* 47 C.F.R. § 52.15(g)(3)(B)(iii). This basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." *First NRO Order* at ¶ 105. The FCC reaffirmed this requirement in two subsequent orders.²

¹ Report and Order and Further Notice of Proposed Rulemaking, *Numbering Resources Optimization*, 15 FCC Rcd 7574, FCC 00-104 (rel. March 31, 2000) ("First NRO Order") at ¶ 105.

² See Second Report and Order, Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed Rulemaking in CC Docket No. 99-200, *Numbering Resource Optimization*, 16 FCC Rcd 306, FCC 00-429 (rel. December 29, 2000) ("Second NRO Order") at ¶29; Third Report and Order and Second Order on Reconsideration in CC Docket No. 96-98 and CC Docket No.

- 6. In addition to the months-to-exhaust ("MTE") requirement described above, the FCC's rules also require carriers to meet a rate center utilization threshold in order to receive additional numbering resources in a given rate center. 47 C.F.R. § 52.15(h). The utilization threshold was initially 60%, but it has now increased to the maximum utilization threshold of 75%. *See id.* A carrier must meet both the six months MTE requirement and the utilization threshold on a rate center basis in order to obtain numbering resources. *See Third NRO Order* at ¶ 50.
- 7. On or about October 22, 2015, Comporium submitted a Pooling Administration System request for the assignment of two thousands-blocks in the Fort Mill exchange. The Application is attached hereto as Exhibit A. This request was made in order to meet the customer's express request for numbers in the Fort Mill exchange. A copy of the customer's request is attached as Exhibit B.
- 8. Comporium completed the application in accordance with Industry Numbering Committee ("INC") Guidelines, and filled out the necessary Months to Exhaust Certification Worksheet as required.
- 8. The numbering request was for block 5000-5999 and block 8000-8999 in the 803-228 NPA-NXX. Comporium does not have sufficient numbering resources available within its inventory in the Fort Mill rate center to meet the customer's specific request.
- 9. At the time of the filing of the request, the Fort Mill rate center had a MTE of between 150.069-161.497 and a utilization of 77.36 percent.

- 10. On or about October 22, 2015, Comporium's request was denied because Comporium had not met the MTE and/or Utilization criterion now set forth in the INC Guidelines. Comporium's request was denied despite the fact that Comporium does not have adequate numbering resources needed to satisfy this customer's demands for numbering resources in the Fort Mill rate center. The denial is shown on the last four pages of the online Application attached as Exhibit A. There is one denial for each of the thousands-blocks requested.
- 11. Comporium's inability to provide this important customer with the requested numbering resources prevents Comporium from providing the quality of service this customer desires, needs and expects. If Comporium is not assigned the numbering resources needed to meet the customer's request, Comporium will be unable to provide telecommunications services requested by its customer. The refusal to grant numbering resources sufficient to meet the needs of this customer is inconsistent with the FCC's position that "(u)nder no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources." Second NRO Order at ¶ 61.
- 12. The FCC's rules and orders, as well as the INC Guidelines, provide that state regulatory authorities have the power and authority to review a decision to deny a request for numbering resources. *See* 47 C.F.R. § 52.15(g)(4); Third NRO Order at ¶¶ 61-66, Central Office Code (NXX) Assignment Guidelines § 13.0.
- 13. Under the FCC's rules, NANPA must withhold numbering resources if a carrier has not met the numbering resource application requirements established in the rules. See 47 C.F.R. § 52.15(g)(3)(iv). However, the FCC's rules provide that a state

regulatory commission may overturn such a decision if the state commission determines "that the carrier has demonstrated a verifiable need for numbering resources and has exhausted all other available remedies." 47 C.F.R. § 52.15(g)(4). The FCC has determined that states may grant relief "if a carrier demonstrates that it has received a customer request for numbering resources in a given rate center that it cannot meet with its current inventory." *Third NRO Order* at ¶ 64. In addition, the FCC has ruled that states "may grant requests for customers seeking contiguous block of numbers." *Id*.

- 14. Comporium has demonstrated a verifiable need for the additional numbering resources requested. Comporium cannot provide telecommunications services of the customers' choice without the requested numbering resources, as detailed herein. Furthermore, Comporium has exhausted all other available remedies, including requesting additional numbering resources from NANPA and/or the PA.
- 15. Comporium requests that the Commission reverse the decision to withhold numbering resources from Comporium because that decision interferes with Comporium's ability to provide telecommunications services to its customers.
- 16. This Commission has previously recognized its jurisdiction and authority to review numbering denials and to order the release of numbering resources as required to meet customer needs. *See* Commission Order No. 2002-415 in Docket No. 2002-185-C ("Order Reversing NANPA Decision").

WHEREFORE, Comporium requests that the Commission:

1. Reverse the decision to deny Comporium's request for additional numbering resources;

- 2. Direct NANPA and/or the PA to provide the requested two thousands-blocks for the Fort Mill rate center; and
- 3. Grant the requested relief as soon as possible.

Respectfully submitted this 27th day of October, 2015.

M. John Bowen, Jr., Esquire Margaret M. Fox, Esquire McNAIR LAW FIRM, P.A. Post Office Box 11390

Columbia, South Carolina 29211

Telephone: (803) 799-9800

Attorneys for Fort Mill Telephone Company d/b/a Comporium Communications

Exhibit A Thousands-Block Application

Thousands-Block Application Form - Part 1A

Tracking

803-FORT

Number:

MILL-SC-881316

Individual Block

Request

Type of

₩ New

Application:

Change i Disconnect

GENERAL APPLICATION INFORMATION

1.1 Contact Information:

Block Applicant:

Company Name:

FORT MILL TELEPHONE CO.

Headquarters

Address:

City, State,

Rock Hill, SC, 29730

330 East Black Street

Zip: Contact

Name:

James Montgomery, Jr

Contact

Address:

P. O. Box 470

City, State,

Rock Hill, SC, 29731

Zip:

Phone:

Fax: 803-326-6134 E-mail: jamie.montgomery@comporium.com

803-326-6391

Pooling Administrator: ii

Contact

John Auerbach

Name: Contact

Address:

1800 Sutter St. Ste. 780

City, State,

Zip:

Concord, CA, 94520

Phone:

925-363-8706

Fax: 925-363-7684

E-mail: john.auerbach@neustar.biz

1.2 General Information:

Check one: No LRN needed LRN needed iii
NPA: 803 LATA: 422 OCN: iv 0521 Parent Company's OCN 0542
Number of Thousands-Blocks Requested: 2
Switch Identification (Switching Entity/POI): V RCHLSCXB32S
Rate Center: vi FORT MILL_
1.3 Dates:
Date of Application: vii _ Requested Block Effective Date: viii 10/22/2015
By selecting this checkbox, I acknowledge that I am requesting the earliest possible effective date the Administrator can grant. Please note that this only applies to a reduction in the Administrator's processing time, however the request will still be processed in the order received.
Request Expedited Treatment? (See Section 8.6) YesNoX
1.4 Type of Service Provider Requesting the Thousands-Block :
a) Type of Service Provider : <u>Incumbent Local Exchange Carrier (ILEC)</u> (LEC, IXC, CMRS, Other)
b) Primary type of service Blocks to be used for : Wireline
c) Thousands-Block(s) (NXX-X) assignment preference (Optional)
d) Thousands-Block(s) (NXX-X) that are undesirable for this assignment, if any 803-228-9
e) If requesting a code for LRN purposes, indicate which block(s) you will be keeping (the remainder of the blocks will be given to the pool)
1.5 Type of Request:
Initial block for rate center: YesIf Yes, attach evidence of authorization and proof of capability to provide service within 60 days.
Growth block for rate center: YesXIf Yes, attach months to exhaust worksheet
By selecting this checkbox, I acknowledge that I am willing to accept a block in red and explicitly understand that the underlying CO code may not yet be activated in the PSTN and loaded in the NPAC on the block effective date.

Type of change (Mark <u>all</u> that an OCN: Intra-company OCN: Inter-company	ix ☐ Switching Id ☐ Part 1B	
Change block : YesIf	Yes, list NPA-NXX-X	
1.6 Block Return:		
*	Yes or No NOT available for assignment : been completed in the NPAC: Ye	
_	ed from further assignment: Yes _	
Disconnect block : Yes	_If Yes, list NPA-NXX-X	
- I - I - I - I - I - I - I - I - I - I	ng 1,600 consecutive numbers for at many consecutive resources as	
accurate to the best of my know accordance with the Thousands-	nformation requesting an NXX-X ledge and that this application has Block (NXX-X) Pooling Administration with the street of this application.	s been prepared in stration Guidelines
James Montgomery, Jr	Engineering Associate II	10/22/2015
Signature of Block Applicant	Title	Date

Instructions for filling out each Section of the Part 1A form:

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address where the contact person may be reached, in addition to the correct phone, fax, and e-mail address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and e-mail.

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Number (LRN) are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local Access Transport Area (LATA), which is a three-digit number that can be found in the iconectivTM LERGTM Routing Guide. The Operating Company Number (OCN) assigned to the service provider and the OCN its parent company. An OCN is a four-character alphanumeric assigned by iconectiv Telecom Routing Administration (TRA). In

addition, the number of thousands-blocks requested should be supplied. The Switch Identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLITM tandem of the facilities based provider ^{xi}. Explanations of these terms may be found in the footnotes.

Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX, or indicate any thousands-blocks that may be undesirable, e.g., 321-6XXX.

Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands-blocks in a rate center in which the applicant already has numbering resources, and provide the required evidence as ordered by the FCC.

Section 1.6 Service Providers must indicate the updated/current information in regards to contaminated TNs on the block they are returning to the pool. Blocks with over 10% contamination (101 TNs or more) shall not be returned to the pool unless they meet criteria outlined in section 9.1.2 of these Guidelines. If the block being returned is over 10% contaminated the PA shall seek a new block holder. If question c and/or d have a response of No, the request for return shall be denied.

The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.

Footnotes:

iv Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA) (732-699-6700).

^v This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLITM code of the switch /POI.

vii Acknowledgment and indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.

viii Please ensure that the NPA-NXX of the LRN to be associated with this block(s) is/will be active in the PSTN prior to the effective date of the block(s).

i Identify the type of change(s) in Section 1.5.

ii The Pool Administrator is available to assist in completing these forms.

iii A CO Code application will also need to be submitted to the PA.

vi Rate Center name must be a tariffed Rate Center.

ix Select if you are the current Block Holder.

x Select if you are <u>not</u> the current Block Holder

 $^{\mathrm{xi}}$ LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies, Inc. dba iconectiv

MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORK SHEET - TN Level¹

(Thousands-Block Number Pooling Growth Block Request)

Tracking Number: 803-FORT MILL-SC-881316

Date: Thursday, October 22, OCN:0521 Company Name: FORT MILL TELEPHONE

2015 CO

Rate Center: FORT MILL

List all Codes NPA(s)-NXX(s) and Blocks NPA(s)-NXX-X(s) 2 : 803-396 803-547 803-548 803-578 803-578-1 803-578-2 803-578-3 803-578-4 803-578-5 803-578-6 803-578-8 803-578-9 803-802 803-835

Name of Block Applicant: <u>James Montgomery</u>, <u>Jr</u>

Signature: <u>James Montgomery</u>, <u>Jr</u>

Title: Engineering Associate II

Telephone No.: 803-326-6391-

FAX No.:

803-326-6134

E-Mail: jamie.montgomery@comporium.com

A. Available Numbers:13131

B. Assigned Numbers: 44869

C. Total Numbering Resources: 58000

D. Quantity of numbers activated in the past 90 days (increments of 1,000 or 10,000) and excluded from the Utilization calculation $3:\underline{0}$

List Excluded Code(s) or Block(s):

<u>-215</u>	<u>-317</u>	<u>-81</u>	<u>-156</u>	<u>-266</u>	<u>-256</u>						
<u>-215</u>	<u>-215</u>	<u>1600</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>	<u>-215</u>
Monthl	ly Forec	east (Su	m of m	onths#	1-6 (Pa	ırt F abo	ove) div	vided by	y 6): <u>87.</u>	<u>5</u>	
		Custon	ners(A)								
	Bloc	k Requ 1 2	ested		<u>Avail</u>	able Nu 13131 14131	mbers		-	150.069)
Total l		ring Res	sources		cluded	X 100	=	77.36			
	-215 Month	-215 -215 Monthly Force Numbers A Average Bloc Ass	Monthly Forecast (Su Numbers Available Custon Average Month Block Requ 1 2 Assigned N Total Numbering Res	-215 -215 1600 -215 Monthly Forecast (Sum of	-215 -215 1600 -215 -215 Monthly Forecast (Sum of months # Numbers Available for Assignment Customers(A) Average Monthly Forecast(G) Block Requested 1 2 Assigned Numbers(B) Total Numbering Resources(C)-Exceptions	-215 -215 1600 -215 -215 -215 Monthly Forecast (Sum of months # 1-6 (Pathon Monthly Forecast (Sum of months # 1-6 (Pathon Monthly Forecast (A)) Average Monthly Forecast (G) Block Requested Availant 1 2 Assigned Numbers (B) Total Numbering Resources (C)-Excluded	-215 -215 1600 -215 -215 -215 -215 Monthly Forecast (Sum of months # 1-6 (Part F about Mumbers Available for Assignment to Customers(A) Average Monthly Forecast(G) Block Requested Available Numbers 1 13131 2 14131 Assigned Numbers(B) X 100 5	-215 -215 1600 -215 -215 -215 -215 -215 Monthly Forecast (Sum of months # 1-6 (Part F above) div Numbers Available for Assignment to Customers(A) Average Monthly Forecast(G) Block Requested Available Numbers 1 13131 2 14131 Assigned Numbers(B) X 100 =	-215		-215 -215 1600 -215 -215 -215 -215 -215 -215 -215 -215

Explanation:	Customer is requesting 1,600 consecutive numbers for a new
facility in the F	ort Mill Area. We do not have that many consecutive resources available.

¹A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

²Report on all resources for the requested geographic area, including newly acquired blocks/codes.

³Quantity of numbers activated in the past 90 days is based on blocks and/or codes received from the administrator and shall be reported in increments of 1,000 or 10,000 TNs (e. g.: 2 blocks received=2,000 and 1 code received=10,000).

⁴Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

⁵Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

⁶To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, section 52.15 (g) (3) (iii)).

⁷Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))

Pooling Administrator's Response/Confirmation TBPAG Part 3

Tracking Number:	803-FORT M 881316	LL-SC-	
Date of Application:	10/22/2015	Effective Date:	
Date of Receipt:	10/22/2015	Date of Response:	10/22/2015
Service Provider Name:	FORT MILL 1	ELEPHONE CO.	
(iconectiv TM LERG TM Routing Guide) OCN:	0521		
Parent Company OCN:	0542		
NPAC SOA SPID :			
Pooling Administrator Co	ntact Informati	on:	
John Auerbach		hone:	925-363-8706
Signature of Pooling Adm		5	005 202 7004
John Auerbach	F	ax:	925-363-7684
Name (print)	_		
Email:	Jo	hn.auerbach@neustar.biz	
NPA-NXX or NPA-NXX-X :		Block Assigned:	
		Block Reserved:	
		Block Reservation Expiration Date:	
		Block/Code	
		Modified:	
		Block/Code Disconnected:	
Block Contaminated	`	i a	
If Yes, enter the num			
Switch Identification Rate Center:	(Switch Entity/	(POI): ¹	FORT MILL
X Form Complete, requ Explanation:	iest denied.		

	Thousands-Block Number (NXX-X) Pooling Administration Guidelines for the appeals process.
	Request withdrawn.
	Explanation:
	Assignment activity suspended by the administrator. Explanation:
Ren	narks:
1 Th	nis is an eleven-character descriptor provided by the owning entity for the purpose

of routing calls. This must be the CLLI TM Location Identification code of the

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switching entity/POI shown on the Part 1A form (LERG ROUTING Guide and CLLI

DR-57: You do not meet the MTE and/or Utilization requirements, therefore this request for a new block is denied. You may proceed with requesting a State Waiver

from the appropriate state commission using this Part 3 denial. If you are in

disagreement with the disposition of this request, please refer to the

Pooling Administrator's Response/Confirmation TBPAG Part 3

Tracking Number:	803-FORT 881316	MILL-SC-		
Date of Application:	10/22/2015		Effective Date:	
Date of Receipt:	10/22/2015		Date of Response:	10/22/2015
Service Provider Name:	FORT MILL	_ TELEPH	ONE CO.	
(iconectiv TM LERG TM Routing Guide) OCN:	0521			
Parent Company OCN:	0542			
NPAC SOA SPID :	-			
Pooling Administrator Co	ntact Inform			
John Auerbach		Phone:	>	925-363-8706
Signature of Pooling Adm John Auerbach	ninistrator	Fax:		925-363-7684
Name (print)				
Email:		john.aue	rbach@neustar.biz	
2004 2007				
NPA-NXX or NPA-NXX-X :		Blo	ock Assigned:	
		Blo	ock Reserved:	
			ock Reservation oiration Date:	
			ock/Code dified:	
			ock/Code connected :	
Block Contaminated	l(Yes or No)	:	-	
If Yes, enter the num	iber of TNs c	ontamina	ted:	
Switch Identification	(Switch Entit	ty/POI): ¹	_	RCHLSCXB32S
Rate Center:			-	FORT MILL
X Form Complete, requ Explanation:	iest denied.			

Re	equest withdrawn.
Ex	planation:
As	ssignment activity suspended by the administrator.
Ex	xplanation:
Remarl	ks:
· ·	

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DR-57: You do not meet the MTE and/or Utilization requirements, therefore this request for a new block is denied. You may proceed with requesting a State Waiver

from the appropriate state commission using this Part 3 denial. If you are in

Exhibit B Customer Request

Corporate Center Five 3735 Glen Lake Drive Charlotte, NC 28208

P: 800.357.5274 F: 800.640.5221



October 7, 2015

Greg Lunsford External Affairs Comporium 803-326-7170 Greg.lunsford@comporium.com

Dear Greg,

Please submit an Allocation request on behalf of Lash Group – AmerisourceBergen to provide a block of 2000 DID numbers to accommodate a new facility that will be located in Fort Mill SC. The property address will be 1420 Hwy 160, Fort Mill SC.

Need – This is a brand new facility in the Fort Mill service area. The new numbers are needed for current and future expansion.

Preference - We request that the 2000 numbers be non-consecutive and ask that the range fall somewhere between 1000 and 8999. It would be most preferred that the range be 5000-5999 and 8000-8999 block.

Restriction – Please avoid 0000 and 9000 number ranges.

Thank you for your help.

Sincerely,

Tom Hull

AmerisourceBergen

Manager, Telecommunications

3735 GlenLake Dr

Charlotte NC 28208

Phone: 704-248-3079

Fax: 704-357-0036

Tom.hull@lashgroup.com